# Worcestershire Regulatory Services

Supporting and protecting you

ANNUAL REPORT

2010/11

Making Worcestershire a healthy, safe and a fair place to live where businesses can thrive.

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# Introduction

This Annual Report has been produced for the Joint Committee in accordance with clause 12 of Part 1 of the Worcestershire Shared Services Partnership Agreement. The report covers the progress of Worcestershire Regulatory Services (WRS) for the period from the 1<sup>st</sup> June 2010 up to the 31<sup>st</sup> March 2011 and reports operational activity by the relevant service elements for 2010/11. During this period WRS continued to work from existing partner service plans and the agreed business case. The report therefore summarises the key performance data, key achievements against each of the partners 2010/11 individual service plans and a summary of the financial position.

Since the service went live on the 1st June significant progress has been made to bring together services from 7 different organisations into one shared service, under a single management structure representing Bromsgrove District Council, Malvern Hills District Council, Redditch Borough Council, Worcester City Council, Worcestershire County Council and Wychavon District Council. The focus of much of this reporting period was the transferring of staff across to the new service and implementing the new single structure, with new job descriptions, pay scales and team functions.

The last quarter was focussed on developing our approach to transforming the way in which the service is delivered which involved significant time in staff training to help understanding with our 'Systems Thinking' approach to service redesign. This work is essential to achieving the financial imperatives and service delivery aspirations detailed in the agreed business case. It is however true to say that there has been some movement away from the business case in certain areas, such as a move to a single site accommodation due to the changing needs of the service.

The original business case had three overarching objectives:

- more efficient services;
- cost savings and return on investment; and
- centralised service delivery.

Issues pertaining to efficiency of service delivery and centralised service delivery are being dealt with as part of the systems thinking approach to business transformation, dealt with in detail in this report. Clearly the imperative in terms of cost reductions and return on investment is now even higher than when the business case was agreed. This is also fundamentally linked to the outcomes of business transformation.

Future Annual Reports will be based on a single service Business Plan, the first of which was agreed by the Joint Committee at its meeting on the 28<sup>th</sup> February 2011 and covers the period from 1<sup>st</sup> April 2011 to the 31<sup>st</sup> March 2012.

Steve Jorden Jayne Pickering
Head of Regulatory Services Lead Financial Officer

# **Performance**

For the purposes of this report we have grouped high level information similar to that reported to earlier joint committees. Details of performance appear at appendix 2. Generally performance has remained on target during this period despite the significant change programme being undertaken by the service and the reduction in resources. There was no cross WRS Service Plan for 2010 so WRS was working towards each partner council's service plan, progress against which has been reported quarterly to both the Management Board and Joint Committee. The vast majority of higher risk businesses have been subject to inspection or some other form of suitable intervention and the key priorities of each partner council have been fulfilled.

Individual councils capture and report on different performance measures therefore it is difficult to make comparisons across the service.

There has however been some reprioritisation and dropping of some low risk, non essential activities such as lower risk sampling projects, to enable staff to concentrate on business transformation and the higher risk activities. We were also unable to begin the development of the proposed "Best Bar None" type scheme to support the night-time economy in Worcester. This will be picked up as a project for development during 2011/12.

No issues over performance have been raised by members during the course of the year.

Full data was available up to Dec 2010 but, for the final data, some has had to be extrapolated based on previous information as final data for the statutory returns has yet to be completed. For example the Food Standards Agency and Health and Safety Executive statutory returns on inspections are due for completion by 30<sup>th</sup> June 2011.

# **Other Highlights**

In June 2010 WRS staff across all disciplines volunteered to support a food safety week campaign at the Three Counties Show in Malvern (which attracts over 90000 visitors each day). We had volunteers for all three days who were on hand to demonstrate good hand washing, discuss food safety and infection control. We were joined by the Health Protection Agency for one of the days. The Animal Health team were also on hand as usual to ensure that only healthy animals came onto the site and that the site had correct movement and disease control measures in place. The organisers of the show have always been appreciative of the support provided by the Animal Health Officers and, with the increasing attendance due to the demise of the Royal Show, the presence of our officers is likely to become more important.

We had quarterly features in Worcester Evening News promoting the Scores on the Doors food hygiene rating scheme and a number of articles promoting the Trader Register Good Trader scheme. Monitoring of the Worcester City section of the Scores on the Doors website showed a high level of interest from the public and other businesses and remains an excellent tool for encouraging businesses to improve or maintain high standards. The total 'hits' during the year was 43,861 (compared with 31,700 in previous year) with a peak of 7912 in January 2011. Trader Register has also continued to grow and is seen as very supportive by both consumers and businesses alike. All prosecution cases taken by the service have been followed with a press release.

Regulatory Services provide a lot of support to local businesses. One example of feedback sent to us from a web blog was from a company called "Muddy Boots". They said

"When we started Muddy Boots in December 2008, we really had no idea which regulations we needed, which food groups and organisations were best to join, which was the best type of bank account, where on earth to start with Food Hygiene etc... We were extremely lucky to have one of the most fantastically supportive and helpful EHOs, Mick Coates (from Malvern Hills District Council). If you're in this area and you get him, you're in luck. He is so patient, kind and helpful. My biggest tip to anyone starting from home or installing a kitchen anywhere, is to meet your EHO before you build or buy anything. It is surely a simple system when you say, "what do I need to do" rather than, "I've built this, does it pass?". Of course, starting a business is always going to be on a budget but working with your EHO really helps you save on things you don't need and to only invest in the things you do. This is the other one to cover before you even think about packaging or selling anything................................ We were so lucky with our Trading Standards office as well. Sally Harber and Sharon Newbury were wonderfully helpful and really took us through everything we needed to know. We were worried that we were wasting their time by wanting to meet them so early on (our second week of business) or that they'd think that we were too clueless to be running the company because there was so much we didn't know... quite the opposite.

Worcester City officers took part in a Business Start Up event in The Guildhall in October which was well attended by local businesses who were pleased with the opportunity to talk to officers and get answers to their questions.

A number of prosecutions were taken by the service and a number of Home Office cautions were issued. These cautions involve the defendant admitting liability and, whilst they do not create a criminal record for the individual concerned, they may be cited in Court should that individual offend again and they may need to be disclosed by the individual if they apply for certain jobs. Cases that end up in prosecution usually will involve either guilty knowledge on the part of those committing the offences or some form of negligent conduct in failing to prevent the commission of offences. The majority of cases that result in these forms of disposal relate either to the sale of counterfeit goods or to sales of alcohol or tobacco to minors. This year Trading Standards also took two prosecution cases relating to the sale of unroadworthy cars and one that related to the sale of panga fish as cod by a local fish and chip shop.

# **Performance Management**

Strong management performance is vital to the success of this service, ensuring that customers are satisfied and partners are reassured by the delivery of the service on their behalf. Whilst everyone must accept responsibility for managing performance, the WRS leadership team is committed to driving performance forward so that a high standard of service delivery can be maintained.

Staff briefings held during this period to discuss performance and a system of one to ones to agree individual performance targets where appropriate. Fortnightly leadership team meetings are also used to raise any concerns over performance issues so that early interventions can be put in place as necessary. The services approach to performance management will however continue to develop as systems thinking begins to inform our future service delivery, focussed on outcomes and impacts.

# Performance Reporting for 2011/12

Performance for the next period will be measured in terms of outcomes rather than the traditional numbers of inspections etc. Reporting against these new measures will be carried out on a quarterly basis, to the Joint Committee and Management Board, broken down into individual Councils however there will be a need to develop a single IT based reporting structure that will accurately reflect the performance of the service going forward.

There are a wide range of bodies to which the service must report data (e.g. Food Standards Agency, Department of the Environment, Food and Rural Affairs, Health and Safety Executive, Department for Business Innovation and Skills, etc). All statutory reports will be submitted to ensure that WRS continues to meet its partner's statutory obligations, however, where practicable, only one return for WRS will be provided which will save both time and money. The majority of bodies are quite happy with this approach. It is also our intention to challenge these reporting bodies on the nature of the data that they are demanding and to question the necessity for the level of detail being requested, again to drive down costs and to reduce burdens on the service.

# **Key Achievements for the WRS Project**

The project has achieved a significant number of key milestones prescribed by the business case. These include:

- Detailed business case approved
- Legal agreement established between all seven authorities
- Head of Service appointed
- Joint Committee constituted
- Staff from all authorities transferred to the new service.
- New structure implemented
- 2011/12 Service Plan agreed
- Change champions and transformation team established across the service

Other elements are still works in progress including:

- Move to single site whilst maintaining a local presence
- Independent review of ICT

# **Financial Management**

# 2010/11

Monthly financial monitoring reports have been presented to the officer Management Board and to each Joint Committee meeting. In addition a robust ordering and authorisation process is in place to ensure the transparency and accuracy of costing. Due to the number of vacant posts during the transition phase of the

restructure and the decision to undertake the transformation of the service prior to the implementation of ICT systems there is a significant underspend of £600k for the 10 months of the service (June 10 – March 11). This represents a 10% saving against the gross budget for the service of £5.958m. This position is subject to final Audit as part of the statutory arrangements for the Joint Committee.

During 2010/11 a number of approved revisions were made to the original business case and legal agreement. These revisions included a reduction in budget allocation relating to staff no longer attributable to the service and a reduction in the accommodation charge levied by Wyre Forest District Council. This represented a saving of £17k to the service.

Appendix 5 details the final financial statement for the service for the period June 10 – March 2011. In summary the position is as follows:

Table 1 -Budget Outturn for 2010/11

	Budget for	Projected Outturn	Variance	Notes
	2010/11	2010/11		
	(£000's)	(£000's)	(£000's)	(£000's)
Employees	4,302	4,014	-288	Saving on salaries due to vacant posts
Premises	273	256	-17	Saving from reduction in charge from Wyre Forest
Transport	191	202	11	Car Allowances – revised rates for 2011/12 will reduce this cost
Supplies	674	458	-216	Underspends on a range of areas including, furniture, printing, ICT, training – due to move to Wyatt House and undertaking of transformation prior to establishing ICT needs
Contractors	517	434	-83	Under spends on a range of contracts including pest control. To be reviewed as part of 2011/12 budget monitoring
TOTALS	5,958	5,357	-601	

# 2011/12

As part of the review of accommodation during 2010/11 it was identified that a significant saving could be made by moving the service to Wyatt House. The savings resulting from the move are £225k in 2011/12 reducing to £138k in 2012/13 following the free annual rental for the first year of use. These savings have been allocated back to the participating Councils to offset where possible the loss of income currently levied by the Councils to the Regulatory service.

In addition the budgets for 2011/12 have been revised following the reassessment of staff included in the service. A revised budget was approved by the Joint Committee in February 2011 to reflect a reduction from a gross budget from £6.314m to £6.025m.

The issue for the next 3 years is the current level of unidentified savings that require to be delivered. This increases from £156k in 2011/12 to £586k in 2013/14. It is anticipated that the future restructures and review of expenditure levels will realise the savings required.

Appendix 5 details the budget allocation and the split to each Council based on the revised % share. In summary the budget allocation is as follows:

Table 2- Agreed Budgets for 2011/12

# REVISED REGULATORY SERVICES BUDGET 2011/2012 to 2013/14

	Proposed Budget 2011/2012 £'000	Proposed Budget 2012/2013 £'000	Proposed Budget 2013/2014 £'000
Employees	4,431	4,419	4,419
Premises	102	189	189
Transport	231	231	231
Supplies & Service	858	858	858
Contractors	562	562	562
Income	-3	-3	-3
Staffing - savings to be realised	-156	-586	-586
BUDGET TOTAL AS PER LEGAL AGREEMENT	6,025	5,670	5,670
Defra grant reduction	-79	-104	-127

ADDITIONAL SAVINGS TO BE IDENTIFIED	-79	-104	-127
PARTNER SHARES	5,869		
Bromsgrove DC	672		
Malvern Hills	583		
Redditch	642		
Worcester City	661		
Wychavon	1,008		
Wyre Forest	659		
Worcestershire	1,800		
	6,025		

The financial monitoring arrangements will continue during 2011/12 to ensure that the savings can be delivered over the required period.

### **Human Resources Issues**

A major focus of the activity of WRS up to 31 March 2011 has been to make appointments to the new structure and oversee the assimilation of staff onto new job descriptions and contracts. Job descriptions were rewritten for all posts and evaluated under the host's Job Evaluation scheme. As a result the salary bill for 2011/12 based on the new structure is £181,103 higher than anticipated by the business case but this is being managed through vacancy management. The Head of Service was appointed on the 1<sup>st</sup> June. Of the three business manager posts, only one was appointed on a permanent basis. A consultant is covering one of the posts on a part-time basis for 6 months to help ensure effective management of the service and the business transformation processes. All seven team leader posts were successfully appointed from existing staff across Worcestershire.

The assimilation of staff into posts and the subsequent selection process was done in close negotiations with the trade unions (TU) and in accordance with the TU agreed Appointment and Assimilation Protocol.163 staff transferred across to the new service on the 1<sup>st</sup> June 2010 following a 12 month freeze on recruitment. The service now has 133 staff. During this period 17 staff received voluntary compulsory redundancy, 6 left the service shortly after transfer, 2 retired on ill health grounds, 2 were transferred back to their originating authority and 3 were made compulsorily redundant following a robust selection process to appoint to the new management structure. There were three appeals against these decisions which have now been resolved.

There are several vacancies within the structure and at this point we are holding these pending the outcomes of the business transformation work and the need to make further financial savings. The Interim structure is now in place and appears as Appendix 1.

This new structure makes the most of the opportunity to recognise the synergies between the two professions (Trading Standards and Environmental Health) for the benefit of the customer but much needs to be done to ensure all staff are both competent and confident to carry out the duties required of them. There has

therefore been a strong emphasis on establishing our training and development needs during this period but training and developing our staff will begin in earnest next period and beyond to ensure our workforce is fit for purpose.

Issues relating to the health and safety of staff and equalities and diversity issues were all fully considered as part of this process and WRS follows the host authority's human resources policies and processes.

# Accommodation

Following the agreement of the Management Board and the Joint Committee in November 2010, WRS commenced the move to single site accommodation at Wyatt House in Worcester City during March 2011. The phased move into Wyatt House is expected to be completed by the end of June 2011. This will be a complex process particularly in terms of getting effective telephony operational and operating 7 different ICT systems until the new system is implemented.

The move to a single site together with the relinquishing of existing property saved the service in the region of £138,000 p/a, reducing our current accommodation expenditure by half. However, partners will experience a reduction in revenue next financial year due to the loss of income from recharging rent to WRS but there is still a net benefit to the budget as a result of this move.

The move to a single site has also enabled better use of flexible and mobile working for all staff. Touch down points are retained in each of the councils (excluding the City due to the proximity of Wyatt House) so that elements of the service continue to be delivered locally. This move will also enabled staff to strike a better work/life balance which is essential for good morale. Fixed desks at Wyatt House will only be allocated to limited numbers of staff whose role leads to such a need. Flexi-desk working at Wyatt House will be available for the remainder of the staff.

Operational staff will therefore work either at home, use home as their start and finish point, or use various touch-down points around the County to reduce travelling time and expenditure and maximising their availability to our customers. 'Surgeries' will also be developed for customers and elected members to ensure that their contact needs continue to be met. For customers who require face to face appointments, we can arrange these either at Hub Centres or at their own premises.

The new premise offers the service improved facilities for team meetings and has the potential for shared space with other partner agencies in the future.

# **Business Transformation**

Our approach to business transformation directly links with that envisaged by the business case in that through the use of 'Systems Thinking' we will transform service delivery around the needs of the customer.

This approach involves staff, including managers and is a continuous process aimed at improving service delivery:

- Talking to customers about 'what matters to them,'

- Establishing what the service is here to do from the customer's perspective,
- Looking at how well the service delivers what the customer wants
- Questioning how we currently deliver the service, identifying both value and waste
- Identifying and challenging what limits our ability to change our services (known as system conditions)
- Redesigning the service to better meet customer needs,
- Trialling the new way of working and making amendments where things don't work or go wrong,
- Delivering the transformed service focusing on outcomes that customers want.

The Leadership Team and Senior Practitioners have all received training in Systems Thinking and have been learning what it means to take a systems thinking perspective to running Worcestershire Regulatory Services. A group of officers has been established called the "Change Champions" who will support this change process within WRS.

This approach is a profoundly different way of working which questions what we do and why we do it in the current way. It focuses on how to analyse and design work, and then how to make the change to a better performing organisation. It emphasises seeing and designing an organisation as a system from a customer's perspective rather than as a traditional top-down hierarchy that is focused on its own functions.

The new system will be designed to focus on work which is of value to the customer. Through this approach we expect to achieve significant transformational results in a matter of months.

Our road to improvement has started with getting knowledge about the "what and why" of our current performance. Working with Vanguard Consulting, a Pilot team comprising 12 people from across the organisation has begun in-depth work in looking at the purpose of the service, the demands placed upon it, our capability to meet purpose and changes we can make to the system to improve the service for our customers. The scope of this activity includes both proactive and reactive work. This group will report regularly on their progress to senior management within WRS. Once the purpose of the service, profile of actual requirements of customers and the capability of the organisation to service this demand have been understood, then the group will develop a new approach to service these demands and test this through experimentation. Once assessed, the organisation will be redesigned using this new knowledge and this will be "rolled in" to normal service operations.

Between June and September we shall be redesigning major aspects of the service. The first team is working on how we handle noise complaints, which is likely to extend to all aspects of nuisance, and a second workstream is tackling how we carry out inspections of businesses. Further work streams are in the planning stage.

One of the Directors of the Local Better Regulation Office (part of the Department for Business Innovation and Skills) is working with us on this approach to provide some external challenge. LBRO and the other national regulators (such as the Food Standards Agency) have no objections to this approach and are interested in supporting innovation in service delivery and looking positively at removing any barriers that might be stopping us doing this. Through the Systems

Thinking approach we are looking to build new measures and new principles that will help the service to continue to identify and work on the issues that impact on our capability to deliver what our customers require from us.

Once the Systems Thinking work has been completed the requirements for a new IT solution will be considered so as to ensure that any IT systems support the new way of working. This is a departure from the business case where it was envisaged that a single IT solution would be in place prior to business transformation. We are currently continuing to operate 6 different IT systems!

# **Potential Impact on the Business Case**

The new phased approach to the transformation plan is now March 2011 to September 2011. With the extension of the transformation dates, the ICT requirements cannot be completed until the transformation work is approximately 75% complete (July 2011). The overall project end date is therefore extended from March 2012 to June 2012. This raises the risk against the original business case delivery timescales and benefits.

There is a potential risk to the delivery against the Year 3 (2012/13) business case financial benefits due to the change in project completion date from March 2012 to June 2012.

# **Risk Management**

WRS recognises that the development of policy, delivery of service priorities and the management of its services for seven partners attracts risks. In reviewing its service risks and the effects of management strategies and policies WRS seeks to:

- Identify, assess and manage risk
- Safeguard the services assets and equipment
- Focus on the delivery of its service to its customers

The Service aims to ensure that Risk Management becomes a natural component of its management process and that when and where appropriate; risks are avoided, reduced, transferred or retained. As part of these arrangements, a WRS risk register is being developed that can be integrated with partners own risk registers. This register will be maintained and reviewed periodically to assess current risks and identify forthcoming priorities.

All risks are currently identified in each individual councils risk registers but monitored by WRS whilst the service develops its own risk register. An early draft appears as Appendix 3 but this will be developed further over the coming months in consultation with partner organisations.

# **Equality and Diversity**

WRS is committed to equality of opportunity and respect for diversity. The service links in with the hosts adopted Equality Standard for Local Government as a framework to help embed equality and diversity into everyday aspects of its work. It will consider aspects of equality and diversity in the developments of policies and the design of service delivery.

# **Next Steps**

Improved service delivery arrangements, better focused on businesses and consumers

- A service designed to add value to the customer, meeting local authority needs whilst avoiding unnecessary waste
- A cultural shift in the workforce that uses Systems Thinking to continuously seek to add value for the customer whilst avoiding waste
- Stakeholder engagement and improved partnership working.
- Embedding new flexible working patterns
- Developing an efficient and cost effective infrastructure to support service delivery (including ICT)
- Continued building of relationships with host authority support functions
- Delivery of financial and non financial benefits
- Enhancement of customer service through various bodies including the Worcestershire Hub

# **Key Milestones for 2011/12**

Milestone	Date	Comment
Service Plan completed	April 2011	Approved by Joint Committee
All staff moved into Wyatt House	June 2011	Local presence to be maintained by flexible working from touchdown points
Information session for Joint Committee and Management	June 2011	Further sessions for all Members are being considered
Board		
Complaints procedure to be agreed by all partner councils	July 2011	System developed and agreed by Management Board
Call out arrangements to be reviewed	August 2011	Proposals to ensure staff are available to deal with emergencies will be developed. Planned overtime
		where required will be retained as part of flexible working
Key business transformation decisions taken	September 2011	Outcomes of transformation will direct the nature and scope of service delivery
ICT procurement to begin	September 2011	The procurement process could take up to 3 months depending on the final solution
Re-structure as a result of business transformation to be	October 2011	The final shape of the Service and resources needed will be influenced by the budget constraints and
agreed		the outcomes of business transformation
2012/13 budget to be agreed	December 2011	
ICT procurement completed	January 2012	
2012/13 Service Plan agreed	March 2012	

# Appendix 1 - Current Structure

Head of Regulatory Services
Steve Jorden

PA to HOS Denise Deakin

# Business Manager Simon Wilkes

# **Business Compliance Team**

Manager East/West

Anita Fletcher/Chris Phillips

# **Senior Practitioners**

Helen Cameron Sally Harber Ian Keagle Mark Strain Amanda Carpenter

- Food (Safety & Composition)
- Product Safety
- Metrology
- Health and Safety
- Petroleum and Explosives
- Environmental Issues re Packaging/ Labelling
- Infectious Diseases
- Food Poisoning
- Accident Investigation
- Health and Wellbeing
- Education and Award Schemes
- Home Authority
- Regulatory Awareness Training
- Food and H&S Complaints
- · Accident Investigations

# Support Team Manager David Mellors

- HUB Liaison
- Quality Assurance
- Business Transformation
- Policy Development
- IT Support & Data Control
- Performance Monitoring
- Training and Development
- Communications
- Legal Admin
- Administrative Support
- Finance/Grants
- Business Continuity
- Trader Register
- Intel Monitoring
- Public Information/Registers
- Risk Management

# Central Operations Manager

**Andy Ferguson** 

# Senior Practitioners Mark Cox Andy Williams

- Notifiable Animal Diseases
- Farmed Animal Welfare
- Dog Wardens
- Pest Control
- Enforcement of Licensing Conditions for Animal Businesses (pet shops, etc)
- Animal By-Products
- Contaminated Land
- Air Quality
- Private Water Supplies
- Planning Consultations

# Community Protection Team Manager East/West Lisa Roberts/Geoff Carpenter

# Senior Practitioners Pete Holmes Nathan Poole (Acting) John Dell Richard Williams

- Fair Trading
- Underage Sales
- Doorstep Crime
- Internet Crime
- Informal Economy
- Counterfeiting and Scams
- Rogue Trading
- Street Trading
- Private Water Supplies
- Nuisances including noise
- Consumer Advice
- Redress Facilitation
- Civil Enforcement
- Drainage, Etc
- Environmental Permitting
- Public Burials/Exhumations

# Enforcement, both Complaints and Inspections

· Alcohol and Taxi Licensing

# **Licensing Team Manager**

# **Mark Kay**

# **Senior Practitioners**

# Susan Garratt Niall McMenamin

• All Licensing Functions other than enforcement including Committees.

# **Appendix 2 – Performance Data**

The tables below outline a small number of common performance measures used across the authorities.

Authority	Business Satisfaction 2010/11 (Percentage)	Business Satisfaction 2009/10 Comparison
Wyre Forest	82	83
Malvern Hills		78
Worcestershire County	90	90
Wychavon		79
Bromsgrove	91	86
Redditch	91	63
Worcester City	77	81

Generally satisfaction levels are high and compare well with previous years. We will look to improve our score going forward following the outcomes of systems thinking.

Authority	Percentage of Broadly Compliant Food Premises	Business Broadly Compliant 2009/10 Comparison
Wyre Forest	90	90
Malvern Hills	94	97* (Scores on Doors equivalent)
Wychavon	97	93
Bromsgrove	95	93
Redditch	93	91
Worcester City	95	95

This demonstrates high levels of compliance with food hygiene requirements in businesses across the County. These levels reflect well on both the local business community and the officers supporting them to meet their legal obligations.

Authority	Planned Percentage of Inspections to Higher Risk Food Businesses Completed	Planned Percentage of Inspections to Higher Risk Food Businesses Completed 2009/10 Comparison
Wyre Forest	87	98.9
Malvern Hills	94	99
Wychavon	90	99
Bromsgrove	96	99.9
Redditch	100	99.9
Worcester City	93	97.8

Despite the major changes that have taken place during the past year officers have still managed to complete the vast majority of higher risk inspections within their service plans. This compares well with previous years.

We carried out a range of inspections to ensure compliance with health and safety legislation. Data for 5 districts is outlined below. Data for Redditch was not available due to issues with the IT system.

Table 3: Number of Local Authority Enforced Premises and Visits (Excluding Petroleum Licensing Visits)

	Premises	Planned Visits	Revisits	Read	ctive Visits	Other Visits	Total Visits	Other Contacts
	(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)
	Total Number of	Total number of	Number of	Visits to	Visits following requests	Other	(columns b to f)	See guidance
	Premises at	planned visits	revisits	Investigate	for health & safety	Visits	(auto calculated)	note for examples
	31/3/2011			Accidents	service			
Bromsgrove	1102	346	35	25	26	0	432	116
Wychavon	1780	336	9	7	34	433	24	-
Worcester	1900	309	63	62	64	0	498	20
City	1900	309	03	02	04	U	490	20
Malvern Hills	1164	49	13	21	17	17	117	90
Wyre Forest	2143	98	11	27	18	0	149	15

Table 4: Number 0f Enforcement Actions In 2010/11

	(A) Improvement Notices	(B) Deferred Prohibition Notices	(C) Immediate Prohibition Notices	(D) Home Office (Simple) Cautions / Cases Reported for Prosecution
Bromsgrove	4	0	2	0
Wychavon	24	0	1	0
Worcester City	4	0	0	4
Malvern Hills	23	0	1	0
Wyre Forest	2	0	0	0

# **Other Performance Information**

# **Wyre Forest**

Response to noise complaints within 3 days - 91% (target 95%.)

Given the scale of change being undertaken officers based at Duke House continue to provide good levels of customer service to local residents.

Malvern Hills

Premises achieving 2 stars or above in Scores on the Doors Rating scheme – 96%

Response times for service requests concerning noise nuisance stands at 80% within 2 days and 87% within 3 days

Response times for service requests relating to air pollution including bonfires is currently at 78% for both within 2 and 3 days

Response times for stray dogs and other dog related issues is currently 99%

Response times for general service requests stands at 89% within 2 days and 86% within 3 days

Generally performance was comparable with previous years. The level of premises achieving 2 stars or better for 'Scores On The Doors' shows the value that food businesses place upon this scheme.

# **Worcestershire County**

During the year the service recorded some 13128 complaints and enquiries from members of the public, local businesses and other bodies within Worcestershire or relating to Worcestershire based businesses. This is comparable with previous years. The vast majority of these came into the service via Consumer Direct, the national consumer advice line run by the Office of Fair Trading and the government's BIS department. The table below outlines what these were:

Team/Source	No.	General Nature
	Complaints	
Consumer Direct	8108	Requests for advice or information regarding consumer issues that do not need further TS intervention
Home Authority Service	746	Requests for advice from manufacturers & importers. Referrals from other TS authorities regarding larger businesses
Compliance & Investigations	1455	Complaints alleging criminal conduct & requests for information regarding activities of credit businesses
Advice & Education	2616	Complaints alleging breaches of civil law requiring TS intervention and requests for advice from businesses regarding civil law issues.
Animal Health	203	Allegations of maltreatment of livestock, breaches of disease prevention

	controls and requests for advice from farm businesses
	controls and requests for advice from farm businesses.

The areas subject to the highest complaint levels remain:

- Home Maintenance & Repairs 1153
- Second-Hand Motor Vehicles 1145
- Furniture & Pictures 792

The service still uses inspection in a limited way, focusing on those businesses that offer the highest risk. A total of 1655 premises were inspected this year, 811 farming businesses and 844 others, looking at areas where compliance may be an issue or intelligence says there may be problems. All of the premises that are rated as High Risk for Trading Standards purposes were inspected.

On underage sales the service continued to run test purchasing exercises targeting potentially problematic premises. Only 5% of "off-sales" premises that were targeted for alcohol sold to our volunteers, whilst 28% of pubs tested sold. Only 5 premises were subject to complaint regarding tobacco sales. All were advised and tested using an underage volunteer. All passed the test.

The service generates small amounts of income through the verification of weighing equipment under its traditional weights and measures role and by offering a calibration service to businesses that use weights and similar equipment in their processes. This later service is very important for businesses operating quality assurance systems to ensure that their equipment is accurate and traceable to national standards. Total income on calibration was just over £14000. Verification income was slightly below expected levels at £18000. Verification income has fallen in recent years as more businesses are allowed to verify their equipment without the intervention of a local authority inspector. We continue to monitor this closely.

Where officers consider matters may need full investigation and may end up before the Courts a prosecution file is opened. This does not automatically mean a case will result but it indicates that the development of the file will be subject to legal process rules such as Police and Criminal Evidence Act, Criminal Procedure and Investigations Act and Regulation of Investigatory Powers Act. During 2010/11, 59 such files were closed and the table below outlines the outcomes.

Outcome/ Result	No. Case Files
Advice to business/ Individual	19
Written Warning	17
Fixed Penalty Notice	3
Home Office/ Simple Caution	7
Prosecution	13

The vast majority of serious matters are still resolved through advice or by written warning. Only the most serious matters and those with the largest public interest end up before the Courts. This approach complies with the provisions of both the Regulators Compliance Code and the Enforcement Concordat.

Customer satisfaction remained high through the year with business at 90% plus and consumers at 85%.

# Wychavon

Requests for Service:

- (a) Statutory Nuisance
  - 295 Noise cases (6 Notices served)
  - 165 Public Health Cases (62 Notices served)
  - 141 'other' Pollution cases (including smoke, lighting, odour and contaminated land)
- (b) Dog warden
  - 290 Dog Cases/Requests for service (21 Animal Improvement Notices served)
- (c) Air Quality Air quality management action plan in Port Street Evesham ongoing, otherwise NOX tube levels below prescribed limits at other monitored locations.

These figures are comparable with previous years.

In addition significant officer time has been spent on the planning application consultations for the proposed wind farm at the Lenches and the proposed energy from waste plant in Hartlebury.

17 Consultant reports on contaminated land have been reviewed.

# **Bromsgrove**

Performance in the core areas of Environmental Health remained good and comparable with previous years. Potential declaration of four landfill sites as "Contaminated Land" under the provisions of Part IIA of the Environmental Protection Act 1990 - Two sites not classed as "Contaminated Land".

# Redditch

Improvements in performance were seen at 64% of food businesses visited showing the positive impact that our officers activities are having on this sector. A full report on the Service's local licensing activity was provided to Redditch's Licensing Committee to demonstrate the work done by the Service during 2010.

# **Worcester City**

The Pollution Team had two successful court cases this year. The first was a failure to comply with a noise abatement notice relating to barking dogs. The defendant was given a £1000 fine with £472 costs and a £15 victim surcharge. The second was an appeal against a noise abatement notice where the appeal was not upheld and full costs were awarded to the Council.

As well as enforcing health and safety in Worcester City the health and safety team also assisted businesses to develop and improve their health and safety standards. This is demonstrated by the improving number of businesses that are "broadly compliant" with risk management responsibilities under health and safety legislation, this year recording a new high of 86% compliance from a previous 81%.

A number of enforcement actions were undertaken including 4 improvement notices and 3 simple cautions, covering such situations as exposure to asbestos during refurbishment of a public house, a fall in to an unprotected drainage pit in a supermarket during maintenance work and unsafe gas equipment in a catering establishment. Project work included a focus on use of gas in ethnic establishments which highlighted a number of areas of serious concern that were rectified. Liaison with other local/enforcing authorities continued to be developed including joint working on a national project addressing the safety of liquid petroleum gas supplies at business establishments, and more locally liaising with emergency services for public events.

# Summary of Activity:-

Section	No. Requests For Service / Complaints	No. Premises Inspected	No. Notices Served
Health and Safety	211	309	4
Food Safety	401	521	5
Pollution	1375	11	70
Licensing	57	374	-
Smoke-free	5	365 premises	6 (written warnings)
		106 vehicles	
Pest Control	14	-	6
Dog Warden	313	-	-
Service	5	-	-
Compliments			
Service	6	-	-
Complaints			

Proportion of broadly compliant health and safety premises - 86%

Proportion of broadly compliant licensed premises - 98%

Improvements in food hygiene scores in 52% of those premises visited for Scores on the Doors ratings

# Appendix 3 – Draft WRS Risk Register

		When is this	Cui	rrent Positio	n	
Risk Description	Consequences	likely to happen	Likelihood	Impact	Matrix RAG Status	Control measures
Loss of Data through IT failures	Disruption to Service Provision. Inability to produce records and data.	May 2011 onwards	Low	High	Green	Bromsgrove ICT have effective processes and business continuity plans in place.
Delays in procuring new single WRS IT System	Impact on work planning.  Additional time taken in cross referencing data sets and reporting from 7 different systems.	Oct 2011 onwards	Medium	Medium	Amber	Procurement is part of the project plan and timescales agreed by management Board.  Need to ensure the outcomes of systems thinking are delivered on time as this will impact on the specification for any new system
Major Power failures or other reasons that access to Wyatt House is not possible.	Disruption to service	May 2011 onwards	Very Low	Medium	Green	Staff are equipped for mobile/home working.  Touchdown stations available in partner council locations
Major staff sickness (e.g. flu pandemic)	Disruption to service.	May 2011 onwards	Very low	Medium	Green	Service priorities to be managed and partners informed of any changes to service.  Short term contract workers can be brought in to cover any priority areas.
Unable to recruit or retain suitably qualified staff.	Disruption to service provision.  Unable to meet service demands.  Unable to fulfil statutory obligations.	May 2011 onwards.	Low	Medium	Green	Consultants can provide short term cover.  Active within regional and sub regional groups to share resources if required.  Effective training and development processes in place to ensure recruitment and retention of staff.
Pest and Dog Control contractors cease operations.	Disruption to service. Negative media coverage. Increased public health risks	May 2011 onwards	Low	High	Amber	Budget available to use temporary staff or buy in use of other private sector providers in short term.  Effective negotiation of new contracts during 2011/12
Lack of kennelling for stray dogs	Disruption to service.  Negative media coverage.  Increased public health risks	May 2011 onwards	Low	High	Amber	Budget available to use temporary staff or buy in use of other private sector providers in short term.  Effective negotiation of new contracts during 2011/12

Equipment Failure	Unable to provide adequate service	May 2011 onwards	Low	Low	Green	Regular inventory and maintenance of equipment plus sufficient budget to replace as requir3ed.
Loss of Major Court Case	Negative media coverage.  Loss of confidence in the service.  Financial loss	May 2011 onwards	Low	Medium	Green	Use of competent staff to undertake investigations.  Proper scheme of delegation to ensure authority to take decisions is clear.  Clear enforcement policy in place.  Ensure compliance with legal procedures.  Effective liaison with partner councils legal services departments.
Major infectious disease incident or animal disease outbreak.	Negative media coverage if not handled well.  Impact on other service areas.  Well-being of staff.	May 2011 onwards	Low	High	Green	Processes for response to incidents clear.  Effective liaison with government departments and agencies.  Managers to deploy staff to support other teams.  Mutual aid arrangements with neighbours in place for Animal disease outbreaks
Failure to maintain effective budgetary control	Financial loss Inability to pay staff/contractors Reputational damage	May 2011 onwards	low	high	Green	Effective delegation of financial decisions.  Devolution of cost centres to managers.  Monthly reporting within WRS.  Quarterly reporting to management board and Joint Committee  Compliance with Bromsgrove's financial procedures.
Criticism or intervention by Government if they are unhappy with service provision.	Reputational damage.	May 2011	Very low	low	Green	Keep key government stakeholders appraised of WRS plans and business transformation and address any concerns at an early stage.

Appendix 4

# Performance Reporting Template 2011/12

Meacure	Reported	Commonts/cueries
mcasai c	ומססונסם	Commence
1. Business satisfaction	quarterly	To be based on standard questionnaire sent to businesses with which WRS has had contact that quarter.
2. Client Satisfaction	quarterly	To be based on standard questionnaire sent to customers with whom WRS has had contact that quarter.
3. Improved Consumer Confidence	quarterly	To be based on standard questionnaire that contains a specific question about whether consumer feel better informed and able to deal with their own problems after their contact with WRS
4. No. of business broadly compliant (of those increased during the period)	quarterly	At this stage all 7 council can only access this data for food — not other subject areas.
Inspected during the period)		We can ensure that if Management Board and Joint Committee feel this is a key measure that it is available for all areas for any new IT system that is procured for WRS.
5. No. of improving food premises	annually	
6. Percentage of premises selling alcohol to children	quarterly	This will be reported at the end of each quarter where there has been a test purchasing exercise, as these do not happen every quarter.
7. No. noise complaints received per 1000 population	quarterly	
8. cost of environmental health function per head of population	quarterly	This will be based on the service plan/budget for 2011/2012.
9. cost of trading standards function per head of population	Quarterly	This will be based on the service plan/budget for 2011/2012.
10. service improvement targets		To be determined after the first phase of systems thinking is completed.

sites. This will also be a list of short paragraphs with outcomes of key projects, legal cases etc that are of interest to the board/committee. This will include information on the assessments for contaminated land

APPENDIX 5
Regulatory Services - Revenue Monitoring 10 Months to End of March 2011

	Summary - Budget - 10 months 2010/11	Summary - outturn 2010/11	Summary - Outturn Variance 2010/11	
Direct Expenditure	£'000	£'000	£'000	
Employees				
Salary	4,282	3,980	-302	Significant number of vacant posts prior to restructure of service
Agency Staff	2	9	7	
Subscription	1	4	3	
Training	1	3	2	
Employee Insurance	16	17	1	
CRB	0	0	0	
Sub-Total - Employees	4,302	4,013	-289	
Premises				The projected outturn for rents is lower than anticipated because the charge made by Wyre Forest DC has been reduced.
Rent	272	255	-17	charge made by wyte rolest bo has been reduced.
Repairs & Maintenance	1	0	-1	
Water & Sewerage Services	0	0	0	
Sub-Total - Premises	273	255	-18	
Transport				
Vehicle Hire	7	2	-5	
Vehicle Fuel	8	4	-4	
Road Fund Tax	1	0	-1	
Vehicle Insurance	2	2	0	
Vehicle Maintenance	12	16	4	
Car Lease	0	9	9	

				savings on mileage rates for 2011/12 as agreed in June 2011 as
Car Allowances	161	168	7	part of the collective agreement at Bromsgrove District Council
Public Transport	0	0	0	
Sub-Total - Transport	191	201	10	
Supplies and Services				
				Due to the transfer of staff to Wyatt House a hold was placed on the purchase of equipment until resource requirements are fully
Furniture & Equipment	76	27	-49	analysed.
Clothes, uniforms and laundry	7	1	-6	•
Printing & Photocopying	44	24	-20	
,,,,,				The integration of operational services has reduced the need for
Publications	32	11	-21	duplication of publications for officers
Postage	5	7	2	
				Due to the transformation project the spend on ICT has not been realised to ensure that the most appropriate systems and hardware
ICT	87	55	-32	are purchased following the transformation
Telephones	45	29	-16	are parenassa renoving the transformation
Totophonoo	10	20	10	Due to the number of vacant posts there has been a reduction in the
Training & Seminars	51	18	-33	number of seminars that staff have attended
Car Parking & Subsistence	6	1	-5	Hamber of commune that claim have alternated
Insurance	16	26	10	
Miscellaneous Expenses	48	41	-7	
Third Party Payments	10	.,	•	
Time rany raymone				50% refunds to participating Councils have been actioned in relation
Support Service Recharges	208	207	-1	to support services
oupport oct vice i toonarges	200	207	'	The anticipated charge from the County Council has not
				materialised and therefore assumed that all costs have been
Customer Services Hub	42	0	-42	recovered within the HUB.
Audit	8	8	0	
Sub-Total - Supplies & Service	675	455	-220	

The overspend on the car allowances should be more than offset by

3 4 0 517	2 1 0 433	-1 -3 0 -84
4	2 1 0	-3 0
<u> </u>	2 1	•
3	2	-1
2	4	2
113	66	-47
11	6	-5
45	26	-19
118	121	3
47	31	-10
		-16
174	176	2
	45 11	47 31 118 121 45 26 11 6

The costs include £50k for consultants undertaking a review on payment systems together with the initial systems thinking work across the service to support transformation

**APPENDIX 6** 

# REVISED REGULATORY SERVICES BUDGET 2011/2012 to 2013/14

	Proposed Budget 2011/2012	Proposed Budget 2012/2013	Proposed Budget
Account description	£	£	2013/2014 £
Employees			
Monthly salaries	4,404	4,392	4,392
Staffing - savings to be realised	-156	-586	-586
Agency workers	3	3	3
Training for professional qualifications	2	2	2
Medical fees (employees')	1	1	1
Employers' liability insurance	19	19	19
Employees' professional subscriptions	2	2	2
Sub-Total - Employees	4,275	3,833	3,833
Premises			
Internal repair/maint.	1	1	1
Rents	95	182	182
Room hire	6	6	6

Water charges	0	0	0
Cleaning and domestic supplies	0	0	0
Sub-Total - Premises	102	189	189
Transport			
Vehicle repairs/maintainance	4	4	4
Diesel fuel	6	6	6
Petrol	4	4	4
Tyres	0	0	0
Licences	1	1	1
Contract hire of vehicles	8	8	8
Vehicle insurances	3	3	3
Car allowances	195	195	195
Vehicle Maintenance	10	10	10
Sub-Total - Transport	231	231	231
Supplies & Service			
Equipment - purchase	63	63	63
Equipment - maintenance	15	15	15
Equipment - rental/lease	1	1	1
Materials - purchased	15	15	15
Clothing and uniforms	7	7	7
Laundry	1	1	1
Seminar and course fees	7	7	7
Training fees	70	70	70
General insurances	20	20	20
Printing and stationery	46	46	46

Books and publications	53	53	53
Postage/packaging	6	6	6
Computer - general costs	16	16	16
Computer - software Computer - specific costs - Estimated licensing and other revenue costs of ICT investment	18 67	18 67	18 67
Telephones	36	36	36
Fares and parking charges	23	23	23
Miscellaneous expenses	31	31	31
Legal fees	23	23	23
Telephone pool overhead	15	15	15
Subsistence expenses	7	7	7
General expenses	8	8	8
Support service recharges	250	250	250
Customer service posts	50	50	50
Audit	10	10	10
Sub-Total - Supplies & Service	858	858	858
Contractors			
Consultants' fees	26	26	26
Dog Warden / Kennelling/ Pest Control / Analytical Services	525	525	525
Advertising (general)	4	4	4
Grants and subscriptions	2	2	2
Marketing/promotion/publicity	5	5	5
Sub-Total - Contractors	562	562	562

Income INCOME miscellaneous fees	-3	-3	-3
Sub-Total - Income	- <b>3</b>	-3	-3
Sub-10tal - Income	- <b>3</b>	-ა	-3
BUDGET TOTAL AS PER LEGAL AGREEMENT	6,025	5,670	5,670
Defra grant reduction	-79	-104	-127
ADDITIONAL SAVINGS TO BE IDENTIFIED	<b>-79</b>	-104	-127
PARTNER SHARES			
Bromsgrove DC	672		
Malvern Hills	583		
Redditch	642		
Worcester City	661		
Wychavon	1,008		
Wyre Forest	659		
Worcestershire	1,800		
	6,025	0	0